

## Message Text

PAGE 01 NATO 02084 01 OF 02 161733Z

44

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 ACDA-05 TRSE-00 SAJ-01 OIC-02

EURE-00 ERDA-05 ERDE-00 CU-02 /076 W

----- 040132

O P 161635Z APR 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1240

INFO ALL NATO CAPITALS PRIORITY 5232

USMISSION GENEVA PRIORITY

USNMR SHAPE PRIORITY

S E C R E T SECTION 1 OF 2 USNATO 2084

E.O. 11652: GDS

TAGS: PFOR, NATO, NAC

SUBJECT: PROSPECTIVE NATO SUMMIT: APRIL 16 NAC DISCUSSION

REF: USNATO 2968

GENEVA FOR CSCE DEL

BEGIN SUMMARY: IN FORMAL DISCUSSION ON APRIL 16,NORTH ATLANTIC COUNCIL

ALL BUT AGREED THAT THE SCHEDULED MAY 29-30 MINISTERIAL MEETING WOULD BE

RAISED TO HEADS OF GOVERNMENT LEVEL. COUNCIL WAS PREPARED TO AUTHORIZED

NATO PRESSSPOKESMAN TO INFORM PRESS ALONG THESE LINES; HOWEVER, TURKISH

PERMREP, WHO WAS WITHOUT INSTRUCTIONS, SUCCESSFULLY PLEADED FOR 48 HOURS' DELAY IN FINAL DECISION. PERMREPS ALSO DISCUSSED A) DIVISION OF

SUMMIT INTO TWO PHASES, B) SUBSTANTIVE CONTENT, C) THE SUMMIT COMMUNIQUE,

SECRET

PAGE 02 NATO 02084 01 OF 02 161733Z

ANDD) PUBLIC RELATIONS EFFORTS PRIOR TO THE SUMMIT. END SUMMARY.

1. LUNS INTRODUCED TOPIC SAYING THAT AS RESULT OF INFORMAL DISCUSSION AMONG PERMREPS ON APRIL 15, HE HAD GAINED THE

FOLLOWING IMPRESSIONS REGARDING A PROSPECTIVE NATO SUMMIT:

- A) THE MAJORITY OF ALLIES SEEM IN FAVOR OF THE PROPOSED SUMMIT;
- B) SOME COUNTRIES WERE NOT PARTICULARLY ENTHUSIASTIC BUT WERE WILLING TO ACCEDE TO MAJORITY WISHES;
- C) TWO COUNTRIES HELD TO THE VIEW THAT TO BALANCE THE PROPOSAL WAS NOT THE BEST IDEA; AND
- D) ON THE WHOLE, ALLIES FELT A SUMMIT SHOULD NOT CONCENTRATE ON CSCE BUT, OF COURSE, IT WOULD BE DIFFICULT TO AVOID SOME DISCUSSION OF THIS ITEM

LUNS SAID FURTHER HE WISHED TO REMIND THE COUNCIL THAT EVERY COUNTRY HAS THE RIGHT TO SEND WHOMEVER IT WISHES TO ATTEND ANY MEETING OF THE NAC. THEREFORE, IT IS NOT NECESSARY THAT EVERY MEMBER BE REPRESENTED AT THE HEAD OF GOVERNMENT/HEAD OF STATE LEVEL. ACCORDINGLY, THE SYG THOUGHT FURTHER FORMAL DISCUSSION OF THE PROPOSED SUMMIT WAS NOT REALLY NECESSARY, AND THE COUNCIL MIGHT CHOOSE TO WAIT UNTIL NEXT WEEK TO DISCUSS IN WHAT MANNER THE PUBLIC SHOULD BE INFORMED ABOUT THE DECISION ON THIS MATTER.

2. CONCERNING THE QUESTION OF A SUMMIT COMMUNIQUE, LUNS SAID IT WAS HIS IMPRESSION THAT THE MAJORITY OF ALLIES FAVORED SOME FORM OF COMMUNIQUE, WITH PREFERENCES RUNNING IN FAVOR OF ONE THAT WOULD BE BRIEF AND CONCISE. LUNS ASKED IF ANY MEMBER WISHED TO COMMENT FURTHER. MANY DID SO WISH.

3. KRAPF(FRG) SAID HE WAS INSTRUCTED TO SAY HIS GOVERNMENT WELCOMED THE IDEA OF A SUMMIT ON 29-30 MAY AND THOUGHT SUCH A MEETING COULD BE MOST USEFUL IN VIEW OF WORLD EVENTS WHICH HAVE TRANSPIRED "DURING THE LAST COUPLE OF MONTHS". FURTHER, THE FRG WOULD WELCOME THIS OPPORTUNITY TO MEET WITH PRESIDENT FORD. KRAPF AGREED WITH THOSE WHO THOUGHT CONVENING A SUMMIT WOULD SEND A TIMELY SIGNAL TO THE WARSAW PACT CONCERNING ALLIED SOLIDARITY AND MUTUAL COMMITMENT. FURTHERMORE, HE THOUGHT THE  
SECRET

PAGE 03 NATO 02084 01 OF 02 161733Z

COUNCIL MUST CONSIDER THE NEGATIVE EFFECT ON PUBLIC OPINION AND ON THE WARSAW PACT LEADERSHIP IF IT SHOULD PROVE THAT NATO IS UNABLE TO GET TOGETHER UNDER THE PRESENT CIRCUMSTANCES.

4. CONCERNING THE SUBSTANCE OF THE SUMMIT, THE FRG PRELIMINARY THOUGHTS WERE THAT IT MIGHT INCLUDE:

- A) DISCUSSION OF THE WORLD SITUATION;
- B) AN OPPORTUNITY FOR THE U.S. TO REAFFIRM ITS NATO COMMITMENT AND FOR THE ALLIES TO RALLY AROUND THE U.S.;
- C) TRADITIONAL EAST-WEST TOPICS INCLUDING SALT, CSCE

AND MBFR; AND,

D) DISCUSSION OF THE INTERNATIONAL ECONOMIC SITUATION.

5. WITH REGARD TO DOUBTS EXPRESSED ABOUT WHETHER THE SUMMIT WOULD PRODUCE SOLID RESULTS, DRAPF SAID HIS AUTHORITIES THOUGHT THAT A DEMONSTRATION OF ALLIANCE SOLIDARITY WOULD IN ITSSELF BE AN IMPORTANT RESULT. CONCERNING THE SUMMIT COMMUNIQUE, THE FRG PERMREP CALLED FOR EARLY ALLIANCE CONSULTATIONS ON THIS IMPORTANT ASPECT. HE ADDED THAT HIS AUTHORITIES WERE INCLINED TO THINK OF THE MAY 29-80 MEETING IN TWO PHASES, WITH FONMINS DOING PREPARATORY WORK THE FIRST DAY, AND HEADS OF GOVERNMENT ATTENDING ONLY THE SECOND. HE THOUGHT THE COMMUNIQUE MIGHT BE SIMILARLY DIVIDED. LUNS AGREED THAT HEADS OF STATE/HEADS OF GOVERNMENT SHOULD BE INVOLVED IN ONLY ONE DAY OF THE MEETING.

6. DE STAERCKE (BELGIUM) SAID HIS GOVERNMENT WAS READY TO HOST THE SUMMIT JUST AS IT WAS PREPARED TO HOST THE SPRING MINISTERIAL. HE WAS NOT YET PREPARED TO GIVE FURTHER INFORMATION CONCERNING WHETHER HIS KING WOULD HOST A LUNCH OR DINNER.

7. MENZIES(CANADA) REHEARSED VIEWS HIS GOVERNMENT HAD PREVIOUSLY EXPRESSED AND OTTAWA'S CONTINUING CONCERN ABOUT THE RELATIONSHIP BETWEEN THE SUMMIT AND THE PROGRESS IN CSCE. HIS AUTHORITIES WERE ALSO CONCERNED ABOUT THE RELATIONSHIP OF THE SUMMIT COMMUNIQUE TO LAST YEAR'S OTTAWA DECLARATION.  
SECRET

PAGE 04 NATO 02084 01 OF 02 161733Z

CONCERNING CONTENT, CANADA FAVORS, IN ADDITION TO THE SUBJECTS MENTIONED BY THE FRG, DISCUSSION OF DIFFICULTIES AND DISPUTES WITHIN THE ALLIANCE AND DISCUSSION OF CERTAIN MATTERS OUTSIDE NORTH ATLANTIC TREATY COVERAGE, INCLUDING THE MIDDLE EAST AND SOUTHEAST ASIA. THE CANADIAN RAISED TWO QUESTIONS: A) SHOULD THE MEETING BE DIVIDED INTO TWO PARTS WITH HEADS OF GOVERNMENT ATTENDING ONLY THE SECOND PART?, AND B) WHEN WOULD OTHER ALLIES BE IN A POSITION TO INFORM THE COUNCIL AS TO THE LEVEL OF ATTENDANCE THEIR GOVERNMENTS CONTEMPLATE?

SECRET

PAGE 01 NATO 02084 02 OF 02 161758Z

44  
ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 ACDA-05 TRSE-00 SAJ-01 OIC-02

EURE-00 ERDE-00 ERDA-05 CU-02 /076 W

----- 040579

O P 161635Z APR 75

FM USMISSION NATO

TO SECSTATE WAASHDC IMMEDIATE 1241

INFO ALL NATO CAPITALS PRIORITY 5233

USMISSION GENEVA PRIORITY

USNMR SHAPE

S E C R E T SECTION 2 OF 2 USNATO 2084

8. SVART (DENMARK) INTERVENED TO SAY HE DID NOT THINK IT NECESSARY TO REPEAT THE DECISION OF HIS GOVERNMENT INFAVOR OF SUMMIT. HE ADDED SUPPORT FOR THE THOUGHT THAT THE

MEETING SHOULD SEND A "POSITIVE SIGNAL" FROM THE ALLIES TOWARD THE WARSAW PACT.

9. HARTOGH (NETHERLANDS) SAID THE OPINIONS HE HAD PREVIOUSLY ADVANCED PERSONALLY WERE NOT ENDORSED BY HIS AUTHORITIES. WHILE AGREEABLE TO THE DECISION IN FAVOR OF A SUMMIT, THE HAGUE REMAINS CONCERNED ABOUT THE PROBLEMS OF SUBSTANCE, TIMING, AND THE COMMUNIQUE. HE AGREED THE COMMUNIQUE SHOULD BE SHORT AND THAT ALLIES SHOULD BEGIN WORK ON IT SOON. LIKE CANADA, HIS COUNTRY IS VERY CONCERNED ABOUT THE RELATIONSHIP BETWEEN THE SUMMIT AND ONGOING WORK IN CSCE.

10. PECK(U) CONFIRMED THAT HMG'S INITIATIVE IN FAVOR OF A CSCE-RELATED SUMMIT WAS NOT OVERTAKEN BY "THE PROPOSAL" FOR A MEETING TO ADDRESS A WIDER SPECTRUM OF CURRENT ISSUES. HIS AUTHORITIES ARE ALSO TINKING IN TERMS OF MAY 29 FOR FONMINS WITH MAY 30 TO BE ATTENDED BY HEADS OF  
SECRET

PAGE 02 NATO 02084 02 OF 02 161758Z

GOVERNMENT. ON PERSONAL BASIS, PECK FAVORED A VERY SHORT COMMUNIQUE THAT WOULD STAND IN MARKED CONTRAST TO WHAT HE CALLED THE USUAL "DREARY" COMMUNIQUE ISSUED IN CONNECTION WITH MINISTERIALS.

11. FISCHBACK (LUXEMBOURG) SAID VIEWS HE PREVIOUSLY EXPRESSED WERE NOW OFFICIAL. LUXEMBOURG ALSO FAVORED EARLY DISCUSSIONS IN THE COUNCIL AS TO WHAT SUMMIT RESULTS MIGHT BE POSSIBLE. PERSONALLY HE ALSO FAVORED A SHORT COMMUNIQUE. LUNS SAID THAT AMONG THE VARIOUS COMMUNIQUE OPTIONS HE HAD OUTLINED, HE TOO WAS LEANING TOWARD THE IDEA OF A SHORT AND MEANINGFUL" SUMMIT COMMUNIQUE.

12. CATALANO (ITALY), ON INSTRUCTIONS, SAID HIS GOVERNMENT HAD VIEWED THE QUESTION AS "FIFTY-FIFTY" TO DATE; BUT

EVIDENCE OF A CLEAR INTENTION BY PRESIDENT FORD TO CROSS THE ATLANTIC IN ORDER TO EXPRESS U.S. SOLIDARITY WITH THE ATLANTIC ALLIANCE TIPPED THE SCALES FOR HIS GOVERNMENT IN FAVOR OF THE SUMMIT. PERSONALLY HE LIKED THE IDEA OF A SHORT COMMUNIQUE.

13. THEODOROPOULOS (GREECE) BRIEFLY RECALLED HIS GOVERNMENT'S PREVIOUS VIEWS ON A SUMMIT AND SAID THAT UNDER THE CIRCUMSTANCES "WE WILL NOT OPPOSE IT". THE GREEK THEN SPOKE TO THE PUBLIC RELATIONS ASPECTS OF THE SUMMIT, MAKING A STRONG PLEA IN FAVOR OF A MEDIA PROGRAM DESIGNED TO PREPARE THE PUBLIC FOR A LOW-PROFILE SUMMIT FROM WHICH NO MAJOR DECISIONS OR BREAKTHROUGHS ARE TO BE EXPECTED. ONLY IN THIS WAY, THEODOROPOULOS THOUGHT, COULD THE PUBLIC BE SPARED A SHARP LETDOWN AFTER THE HIGH EXPECTATIONS THAT MIGHT NATURALLY PROCEED SUCH A MEETING. SEVERAL PERMREPS AGREED WITH THIS IDEA FOR A PROGRAM TO PREPARE PUBLIC OPINION FOR THE SUMMIT.

14. DEROSE (FRANCE) SAID HE HAD FAITHFULLY REPORTED ALLIES' PREVIOUS DISCUSSIONS OF THIS MATTER, AND WHILE HIS AUTHORITIES DID NOT SHARE THE MAJORITY POINT OF VIEW, THEY RECOGNIZED THAT, AS LUNS HAD POINTED OUT, EACH GOVERNMENT IS FREE TO ORGANIZE THE LEVEL OF ITS PARTICIPATION IN ANY NATO MEETING AS IT SEES FIT. THUS, EVEN THOUGH FRANCE HAS DIFFICULTY FORESEEING THE VALUE OF SUCH A SUMMIT, SHE RECOGNIZES THE IMPORTANCE OF THE EXPRESSED INTENTION ON THE PART OF THE PRESIDENT OF THE UNITED STATES TO CROSS THE  
SECRET

PAGE 03 NATO 02084 02 OF 02 161758Z

ATLANTIC IN ORDER TO REAFFIRM THE U.S. COMMITMENT TO THE ALLIANCE. THEREFORE, DEROSE SAID "WE WILL CONTRIBUTE TO THE PREPARATION OF THE COMMUNIQUE AND WILL MAKE OUR BEST EFFORTS SO AS TO MEET THE EXPECTATIONS OF PUBLIC OPINION".

15. BRUSCH (NORWAY) SAID UNDER THE CIRCUMSTANCES HE THOUGHT PERHAPS THE PRESS SHOULD BE INFORMED OF THE COUNCIL'S DECISION SOONER THAN NEXT WEEK. LUNS SUGGESTED THAT NATO SPOKESMAN MIGHT BE AUTHORIZED TO SPEAK IN TERMS OF THE COUNCIL HAVING AGREED IN PRINCIPLE ON A HIGH-LEVEL MEETING OF THE COUNCIL TO BE HELD ON MAY 29 AND 30 AND ATTENDED BY A NUMBER OF CHIEFS OF STATE/HEADS OF GOVERNMENT. ERALP (TURKEY) OBJECTED SAYING THAT, AS HE LACKED INSTRUCTIONS, HE MUST OPPOSE ANY PUBLIC ANNOUNCEMENT. LUNS REMINDED ERALP THAT HIS GOVERNMENT COULD NOT BLOCK THE MEETING, BUT COULD ONLY CONTROL THE LEVEL OF ITS OWN REPRESENTATION. NEVERTHELESS, ERALP ASKED FOR ADDITIONAL TIME. LUNS SAID HE WOULD EXPECT A RESPONSE FROM TURKEY AT THE NAC (ON MBFR) SCHEDULED FOR APRIL 18.

16. DE STAERCKE ASKED THAT HIS GOVERNMENT BE INFORMED AS SOON AS POSSIBLE AS TO THE COMPOSITION OF ALLIED DELEGATIONS TO THE SUMMIT SO THAT PREPARATORY ARRANGEMENTS MIGHT BEGIN.

HE RECOGNIZED THAT LAST MINUTE CHANGES WERE INEVITABLE BUT  
HIS AUTHORITIES WOULD WISH TO MAKE TENTATIVE PLANS.

17. COMMENT: BASED ON INFORMAL AND CORRIDOR CONVER-  
SATIONS, KEY ALLIES HAVE AGREED TO FINESSE THE TECHNICALITY OF  
DETERMINING WHICH ALLY STANDS IN THE ROLE OF HAVING CALLED FOR THIS  
SUMMIT. DE STAERCKE HAS BEEN PARTICULARLY ELOQUENT IN  
CONVINCING OTHERS THAT THIS ISSUE CAN BE AVOIDED.  
BRUCE

SECRET

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 18 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 16 APR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GarlanWA  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975NATO02084  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** n/a  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t197504101/abbrzjkj.tel  
**Line Count:** 282  
**Locator:** TEXT ON-LINE  
**Office:** n/a  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** USNATO 2968  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GarlanWA  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 30 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <30 APR 2003 by CunninFX>; APPROVED <21 JUL 2003 by GarlanWA>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PROSPECTIVE NATO SUMMIT: APRIL 16 NAC DISCUSSION  
**TAGS:** PFOR, NATO, NAC  
**To:** STATE INFO ALL NATO CAPITALS  
GENEVA  
USNMR SHAPE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006